Monetary and fiscal policies: on a shared path or parting ways?



Mārtiņš Kazāks

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## Presentation outline



Why are changes in fiscal framework needed?



Fiscal-monetary policy mix and the role of fiscal policy as a stabilization tool



What fiscal rules should Latvia follow?



## New fiscal framework – a step in the right direction



### Output gap estimates are highly uncertain, making the framework that relies on these estimates prone to policy errors



Latest estimates

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Source: EC 4

## How well fiscal policy has worked as a shock absorber?

Due to uncertainties about output gap, actual fiscal policy has often been procyclical



#### New approach: instead of a «magic number», look at scenarios Given uncertainties, conceptually this is a more robust approach, but has to be tested in practice

**Euro area government debt scenarios** (% of GDP)



**Latvia government debt scenarios** (% of GDP)



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6 Source: Eurostat, Latvijas Banka calculations for illustrative purposes.

# Monetary-fiscal mix

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Due to shallow financial markets, fiscal policy is a useful complimentary tool to stabilize the Latvian economy

### **Credit to resident households and NFC in EA countries** (% of GDP)



#### **Model simulations: impact of fiscal and monetary policy on the economy** (GDP, % deviation from initial level)



8 Source: Eurostat, ECB, BoL calculations

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#### But too much of a good thing can be dangerous



# Fiscal rules for Latvia



### Expenditure rule - a good starting point

- Expenditure growth rule helps to stabilize public expenditure and GDP.
- Convergence of the government debt to its target is ensured by strong-enough debtcorrection term inherent in the expenditure growth rule.



Source: ESCB WGEM Expert group on monetary-fiscal policy interaction; Buss, Grüning and Tkačevs (2021)

## To avoid deficit bias, strict enforcement of rules during the good times is crucial

## Economic cycle vs budget balance in Latvia, 2000-2022



#### LATVIA:

- Budget deficit when growth above long-term trend: 1.6% of GDP
- Budget deficit when growth below long-term trend: 3.3% of GDP

#### **EURO AREA:**

- Budget deficit when growth above long-term trend: 1.9% of GDP
- Budget deficit when growth below long-term trend: 3.6% of GDP



Source: Eurostat.

## Size of government: small or larger?

#### Government expenditure on social protection (% of GDP), 2021



Government expenditure on health

(% of GDP), 2021

Government expenditure on R&D

(% of GDP), 2021

13 Source: Eurostat

#### There is a room to raise public spending efficiency

Public spending efficiency in healthcare







14 Source: Eurostat data, Latvijas Banka staff calculations.

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## Can high public-debt-to-GDP reduce economic growth?



Source: Carmen M. Reinhart & Kenneth S. Rogoff "Growth in a Time of Debt" American Economic Review (100(2), 2010) with additions by Thomas Herndon, Michael Ash and Robert Pollin (2013) "Does High Public Debt Consistently Stifle Economic Growth? A Critique of Reinhart and Rogoff"



# Key takeaways

- Fiscal support may be needed to stabilize the economy
- Expenditure rule in combination with debt rule may be promising avenue
- Procyclical fiscal loosening in good times needs to be avoided as likely to lead to unsustainable debt accumulation and lower economic growth
- Spending needs to be financed by additional revenue or rationalization of spending





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